

## Message Text

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PAGE 01 USUN N 02323 01 OF 02 080106Z  
ACTION IO-14

INFO OCT-01 ISO-00 AF-10 ARA-10 EA-10 EUR-12 NEA-11  
ACDA-12 SOE-02 CIAE-00 DODE-00 PM-05 H-01 INR-10  
L-03 NASA-01 NSAE-00 OIC-02 SP-02 PA-01 DOE-15  
CEQ-01 OES-07 SS-15 NSCE-00 SSO-00 ICAE-00  
INRE-00 SSM-03 OMB-01 /149 W  
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TO SECSTATE WASHDC IMMEDIATE 1848

LIMITED OFFICIAL USE SECTION 01 OF 02 USUN NEW YORK 02323

E.O.11652: GDS

TAGS: UNGA, PARM

SUBJECT: UNSSOD: PROPOSED US STATEMENT ON "EYES AND EARS  
OF PEACE"

1. BELOW IS MISSION'S PROPOSED STATEMENT TO BE INTRODUCED  
AT NEXT MEETING OF AD HOC COMMITTEE (FRIDAY, JUNE 9).  
LANGUAGE HAS BEEN DRAWN FROM DETAILED GUIDANCE PROVIDED  
BY DEPARTMENT AND ADDING FACTUAL DATA TAKEN FROM UN-  
CLASSIFIED REPORT TO THE CONGRESS ON THE SINAI SUPPORT  
MISSION OF APRIL 13. REQUEST DEPARTMENT APPROVAL OF TEXT.

2. AS VICE PRESIDENT MONDALE ANNOUNCED IN HIS SPEECH TO  
THE GENERAL ASSEMBLY ON MAY 24, THE UNITED STATES IS  
PREPARED TO CONSIDER REQUESTS FOR TECHNICAL MONITORING  
SERVICES--SUCH AS AIRCRAFT PHOTO RECONNAISSANCE AND  
GROUND-SENSOR DETECTION--IN SITUATIONS WHERE SUCH "EYES  
AND EARS OF PEACE" MIGHT SUPPORT DISENGAGEMENT AGREEMENTS  
OR OTHER STABILIZING MEASURES.

3. AMONG THE OBJECTIVES FOR ARMS CONTROL SET OUT BY MR.  
MONDALE IN HIS STATEMENT WAS THE STRENGTHENING AND EXPAN-  
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PAGE 02 USUN N 02323 01 OF 02 080106Z

SION OF REGIONAL ARRANGEMENTS AND CAPABILITIES. THIS CRI-  
TICAL BUT STILL EMBRYONIC DIMENSION OF ARMS CONTROL CAN  
BE IMPORTANT TO BUILDING PEACE AND STABILITY AND LIGHTENING  
THE ECONOMIC BURDEN OF ARMS COMPETITION IN SPECIFIC RE-  
GIONS OF THE WORLD. SINCE THE RISK IS EVER-PRESENT IN  
AN INTERDEPENDENT WORLD THAT LOCAL CONFLICT MAY ESCALATE  
AND IGNITE BROADER HOSTILITIES, REGIONAL ARMS CONTROL

ALSO HAS GLOBAL SIGNIFICANCE.

4. REGIONAL ARMS CONTROL MAY INVOLVE AGREED REDUCTIONS AND LIMITATIONS OF FORCES AND ARMAMENTS. IT MAY ALSO INVOLVE EXCHANGES OF INFORMATION DESIGNED TO ENHANCE OPENNESS ABOUT MILITARY MATTERS AND THUS BUILD MUTUAL CONFIDENCE. OR, IT MAY COMPRISE MEASURES TO INCREASE STABILITY BY RESTRICTING THE ACTIVITY OR DISPOSITION OF FORCES; THESE MAY FUNCTION IN A NUMBER OF WAYS, SUCH AS REDUCING THE RISK OF ACCIDENTAL CONFLICT, OR MAKING IT MORE DIFFICULT TO ACHIEVE SURPRISE IN ATTACK, OR OTHERWISE LESSENING THE ADVANTAGE OF BEING THE INITIATOR OF HOSTILITIES.

5. MEASURES IN THIS LAST CATEGORY HAVE BEEN CALLED STABILIZING MEASURES AND WOULD INCLUDE ARRANGEMENTS FOR THE DISENGAGEMENT OF FORCES FOLLOWING HOSTILITIES AS WELL AS MEASURES AGREED TO BETWEEN PARTIES AT PEACE. IN EITHER CASE, THEIR SUCCESS MAY DEPEND CRITICALLY UPON THE AVAILABILITY OF MEANS TO VERIFY COMPLIANCE IN CASE OF A BREACH. IN FACILITATING VERIFICATION AND ASSURING WARNING, MODERN TECHNOLOGY CAN PLAY AN IMPORTANT ROLE. ALTHOUGH EXPERIENCE IS LIMITED AND LOCAL SITUATIONS MAY VARY GREATLY, WE BELIEVE THE DISENGAGEMENT AGREEMENT IN THE SINAI DEMONSTRATES THIS POTENTIAL.

6. THE SINAI AGREEMENT ESTABLISHED A PRECISELY DEFINED LIMITED OFFICIAL USE

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PAGE 03 USUN N 02323 01 OF 02 080106Z

BUFFER ZONE SEPARATING THE FORCES OF THE TWO SIDES AND PATROLLED BY A UN EMERGENCY FORCE. BOUNDING THIS ZONE ON EACH SIDE ARE ADDITIONAL BANDS OF TERRITORY IN WHICH FORCES ARE PERMITTED, BUT WITH STRICT LIMITATIONS ON NUMBERS AND TYPES ARMAMENTS, ON NUMBER OF UNITS AND MEN, AND ON NEW CONSTRUCTION. ADDITIONAL WEAPONS RESTRICTIONS APPLY BEYOND THESE AREAS OF LIMITATION WITHIN THE BUFFER ZONE, EACH SIDE IS PERMITTED TO MAINTAIN A SINGLE STRATEGIC EARLY-WARNING STATION FOR VISUAL AND ELECTRONIC SURVEILLANCE.

7. AS AN INTEGRAL PART OF THESE ARRANGEMENTS, AND AT THE REQUEST OF THE PARTIES, THE US IN FEBRUARY 1976 ESTABLISHED A TACTICAL EARLY-WARNING SYSTEM, CONSISTING OF FOUR UNATTENDED GROUND SENSOR FIELDS -- ONE AT EACH END OF THE STRATEGIC GIDDI AND MITLA PASSES OF THE WESTERN SINAI, THREE MANNED WATCH STATIONS, AND INSPECTION POSTS AT THE ENTRANCES TO THE SURVEILLANCE STATIONS MAINTAINED BY THE PARTIES IN THE BUFFER ZONE. THE SPECIFIC FUNCTIONS OF THE US OPERATION ARE TO DETECT AND REPORT ANY MOVEMENT OF ARMED FORCES OR ANY PREPARATION FOR SUCH MOVEMENT INTO TOTWO PASSES, AND TO VERIFY OPERATIONS A

THE PARTIES' SURVEILLANCE STATIONS IN ORDER TO ENSURE THAT THEY ARE IN COMPLIANCE WITH THE TERMS OF THE DISENGAGEMENT AGREEMENT. TO THESE FUNCTIONS HAS SINCE BEEN ADDED THAT OF DETECTION AND IDENTIFICATION OF AIRCRAFT WHICH OVERFLY THE EARLY-WARNING AREA.

8. SURVEILLANCE OF THE BUFFER ZONE AND THE AREAS OF LIMITED FORCES AND ARMAMENT IS ALSO PROVIDED BY ROUGHLY BIWEEKLY US AERIAL PHOTOGRAPHIC SURVEILLANCE, FROM WHICH BOTH RAW AND INTERPRETED PRODUCTS ARE PROVIDED TO THE PARTIES WITHIN 4-14 DAYS. THIS SUPPLEMENTS RECONNAISSANCE FLIGHTS BY THE PARTIES THEMSELVES, WHICH ARE PERMITTED ONLY UP TO THE MIDDLE LINE OF THE BUFFER ZONE.

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PAGE 04 USUN N 02323 01 OF 02 080106Z

9. AN ANALAGOUS OPERATION ON THE GOLAN HEIGHTS IS LIMITED TO AERIAL PHOTO SURVEILLANCE.

10. EACH OF THESE OPERATIONS HAS BEEN A SUCCESS, BOTH TECHNICALLY AND POLITICALLY. DESPITE HIGH LEVELS OF TENSION IN THE REGION, THE PROGRAM HAS CONTRIBUTED

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PAGE 01 USUN N 02323 02 OF 02 080108Z  
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LIMITED OFFICIAL USE SECTION 02 OF 02 USUN NEW YORK 02323

SIGNIFICANTLY TO THE GROWTH OF MUTUAL CONFIDENCE AMONG

THE COUNTRIES INVOLVED.

FORMS AND TERMS OF ASSISTANCE.

11. BUILDING UPON THIS EXPERIENCE, THE UNITED STATES IS PREPARED TO CONSIDER REQUESTS FOR SIMILAR MONITORING SERVICES IN SITUATIONS WHERE THEY MIGHT BE APPLICABLE. TO THE EXTENT POSSIBLE US ASSISTANCE WOULD BE PROVIDED UNDER THE AUSPICES OF THE UN OR REGIONAL ORGANIZATIONS BUT, IN ANY EVENT, ONLY UPON THE JOINT REQUEST OF THE AFFECTED STATES. INDIVIDUAL REQUESTS FOR ASSISTANCE WILL BE EXAMINED ON A CASE-BY-CASE BASIS. SHOULD THE US DECIDE TO PROVIDE ASSISTANCE, THE FORM IT TAKES WILL NECESSARILY BE TAILORED TO THE GEOPHYSICAL, MILITARY AND POLITICAL CIRCUMSTANCES IN THE AFFECTED REGION.

12. THE SPECIFIC SERVICES THE US WOULD BE PREPARED TO CONSIDER PROVIDING WOULD INCLUDE THE FOLLOWING:

1) FIRST, PROVISION OF LAND-BASED SENSORS TO MONITOR MOVEMENTS IN POTENTIAL INVASION ROUTES AND STAGING LIMITED OFFICIAL USE

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PAGE 02 USUN N 02323 02 OF 02 080108Z

AREAS, AS WELL AS ACROSS BORDERS. THE US HAS EXTENSIVE EXPERIENCE WITH A WIDE VARIETY OF PASSIVE AND ACTIVE SENSORS. THE PARTICULAR MIX OF DEVICES MOST APPROPRIATE FOR A SPECIFIC MISSION WILL DEPEND PRIMARILY ON THE PHYSICAL ENVIRONMENT IN WHICH THE EQUIPMENT MUST WORK, BUT APPROPRIATE SYSTEMS CAN BE FASHIONED FOR MOST PHYSICAL CONDITIONS ON EARTH, INCLUDING A WIDE RANGE OF TERRAINS AND CLIMATES. AS A GROUP, THESE LAND-BASED SENSORS ARE ROBUST, HIGHLY SENSITIVE, AND EASILY MONITORED. FOR MAXIMUM EFFECTIVENESS, THE TECHNIQUES THEY EMPLOY REQUIRE A CLEARLY DEMARCATED AND, PREFERABLY, UNINHABITED NO-MAN'S LAND, AS WELL AS AN INTERNATIONAL INSPECTION TEAM TO INVESTIGATE SUSPICIOUS OR AMBIGUOUS EVIDENCE. IN PARTICULAR CASES, THIS TEAM MIGHT BE PROVIDED BY THE UN OR BY REGIONAL ORGANIZATIONS. OVER THE LONG RUN, A LIMITED NUMBER OF ON-THE-SPOT TECHNICIANS WOULD ALSO BE REQUIRED TO MAINTAIN THE EQUIPMENT.

2) SECOND, ASSISTANCE WITH AIRCRAFT PHOTO RECONNAISSANCE AND ASSOCIATED PHOTO INTERPRETATION. WHERE SUCH RECONNAISSANCE IS INTENDED TO VERIFY COMPLIANCE WITH AGREED FORCE LIMITATIONS, THE LIMITATIONS SHOULD BE DEFINED SO AS TO BE READILY MONITORABLE. FOR EXAMPLE, TANKS AND ARTILLERY ARE EASILY IDENTIFIABLE, BUT VERIFYING NUMBERS OF TROOPS HAS PROVED MORE DIFFICULT IN THE SINAI EXPERIENCE. IN SOME CIRCUMSTANCES, IT MIGHT PROVE DE-

SIRABLE TO ESTABLISH JOINT FACILITIES FOR LOCALLY BASED PHOTO INTERPRETATION THAT WOULD BRING TOGETHER TECHNICIANS FROM THE REQUESTING ORGANIZATION OR AFFECTED STATES, AS WELL AS US TECHNICAL ADVISERS. SUCH A PROGRAM COULD LOWER COSTS AND INCREASE MUTUAL CONFIDENCE. ADEQUATE TRAINING COULD BE PROVIDED IN ROUGHLY 60-90 DAYS. LIMITED OFFICIAL USE

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PAGE 03 USUN N 02323 02 OF 02 080108Z

13. APPROPRIATE COST-SHARING BY CONCERNED PARTIES WILL BE ARRANGED ON A CASE-BY-CASE BASIS.

14. WHILE THE US IS READY TO ENTERTAIN REQUESTS FOR SERVICES OF THE SORT I HAVE DESCRIBED, WE RECOGNIZE THEIR LIMITATIONS. THEY ARE NOT A PANACEA. THEY CANNOT REPLACE THE POLITICAL WILL AND NEGOTIATING FLEXIBILITY WHICH MUST LIE AT THE HEART OF EFFECTIVE ARMS CONTROL. THEIR APPLICABILITY IN ANY GIVEN SITUATION WILL DEPEND UPON THE POLITICAL/MILITARY CONTEXT AS WELL AS THE PHYSICAL ENVIRONMENT. VERIFICATION AGREEMENTS, WHETHER USING ADVANCED TECHNOLOGY OR NOT, MUST BE CONSTRUCTED NOT ABSTRACTLY, BUT PRACTICALLY, ON A CASE-BY-CASE BASIS AND MUST, ABOVE ALL, BE RESPONSIVE TO THE SECURITY INTERESTS OF THE AFFECTED STATES. GIVEN APPROPRIATE CONDITIONS, HOWEVER, THE UNITED STATES IS PERSUADED THAT TECHNICAL "EYES AND EARS" CAN BE AN IMPORTANT INGREDIENT IN SUCCESSFUL REGIONAL ARRANGEMENTS TO STRENGTHEN PEACE AND STABILITY. YOUNG

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## Message Attributes

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**Channel Indicators:** n/a  
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**Type:** TE  
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